

## Message Text

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PAGE 01 OECD P 02345 01 OF 03 240937Z

12

ACTION EUR-12

INFO OCT-01 IO-11 ISO-00 AID-05 CEA-01 CIAE-00 COME-00

EB-07 EA-09 FRB-01 INR-07 NEA-10 NSAE-00 OPIC-06

SP-02 TRSE-00 CIEP-02 LAB-04 SIL-01 OMB-01 OIC-02 L-03

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P R 240901Z JAN 76

FM USMISSION OECD PARIS

TO SECSTATE WASH DC PRIORITY 0262

INFO AMEMBASSY LISBON

USMISSION EC BRUSSELS

USMISSION GENEVA

AMEMBASSY ROME

UNCLAS SECTION 01 OF 03 OECD PARIS 02345

DEPT PASS LABOR FORMETCALF AND HEWITT; NCMP FOR R. HALL

E.O. 11652: N/A

TAGS: ELAB, OECD

SUBJECT: MANPOWER AND SOCIAL AFFAIRS COMMITTEE MEETING,  
JAN. 19-21

REFS: A) OECD PARIS 32498; B) MAS/A(76)1

L. SUMMARY

MSAC MET JAN. 19-21 AND APPROVED ALL DOCUMENTS AD REFE-  
RENDUM. MSAC AGREED THAT: FRENCH LABMIN DURAFOR

WILL CHAIR MINISTERIAL ASSISTED BY 3 VICE-CHAIRMEN;

MIGRATION ISSUE IN OECD CONTEXT IS A EUROPEAN CONCERN;

MSAC WILL NOT CONSULT WITH BIAC/TUAC BUT SECRETARIAT

COULD MEET INFORMALLY AND PROVIDE THEM WITH DOCUMENTS.

MSAC WAS REQUESTED TO PROVIDE SECRETARIAT WITH FOLLOWING: COUNTRY PAPER  
RS

ON PRESENT EMPLOYMENT SITUATION AND LATEST LABOR FORCE

DATA BY FEB. 3 (SEE PARA 3 BELOW); INSTRUCTIONS CONCERN-

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PAGE 02 OECD P 02345 01 OF 03 240937Z

ING RECOMMENDATION (PARA 4), AND BIODATA ON MINISTERS

(PARA 7). THE NEXT REGULAR MSAC MEETING WILL BE HELD MARCH 3, THE DAY BEFORE MINISTERIAL TO RESOLVE ANY LAST MINUTE CONTINGENCIES. JAMES METCALF, DOL, HEADED US DEL. END SUMMARY.

2. ELECTION OF OFFICERS - AGENDA ITEM 2

A. ELECTION OF MSAC OFFICERS WAS DEFERRED UNTIL NEXT REGULAR SESSION OF MSAC. INCUMBENT CHAIRMAN FALCHI WILL PROBABLY NOT SEEK REELECTION AT THAT TIME.

B. RE OFFICERS FOR MARCH MINISTERIAL, MSAC AGREED THAT FRENCH LABMIN DURAFOR WOULD CHAIR ASSISTED BY VICE-CHAIRMEN FROM SWEDEN, CANADA AND GREECE.

3. PREPARATION OF PAPERS FOR MINISTERIAL

A. AGENDA. MSAC APPROVED DRAFT MINISTERIAL AGENDA AND ITS FOUR DISCUSSION THEMES UNDER ITEM 6: EMPLOYMENT CREATION, EQUITY, MIGRATION/MOBILITY/ADAPTATION, AND INCOME MAINTENANCE. CITING LANGUAGE IN SECRETARIAT NOTE (MAS/MIN/A/76/1) THAT "...MINISTERS MAY WISH TO INCREASE OR MODIFY THE ISSUES", US DEL ASKED IF ANY MINISTERS HAD RAISED NEW ISSUES. DIRECTORATE HEAD GASS SAID NO. AS MOST DELS REJECTED SECRETARIAT SUGGESTION THAT FOUR MINISTERS BE SELECTED TO INTRODUCE EACH ISSUE, DELEGATES IDENTIFIED THOSE ISSUES THEIR MINISTERS WOULD BE PREPARED TO DISCUSS. TEN DELS EXPRESSED INTEREST IN JOB CREATION, EIGHT IN EQUITY IN EMPLOYMENT, FOUR IN MIGRATION/MOBILITY AND THREE IN INCOME MAINTENANCE. WHILE US DEL SAID WE DESIRE TO MAKE FORMAL PRESENTATIONS ON ALL THEMES, OUR PRIORITY CONCERNS IN CONTEXT OF OECD MINISTERIAL ARE EMPLOYMENT CREATION AND INCOME MAINTENANCE. GASS SAID THAT MINISTERS ARE NOT EXPECTED TO SUBMIT ISSUES PAPERS FOR ITEM 6, BUT ARE REQUESTED TO SUBMIT PAPERS TO SECRETARIAT BY FEBRUARY 3 ON AGENDA ITEM 5: "PRESENT EMPLOYMENT SITUATION - PROBLEMS & POLICIES". ACTION REQUESTED: US PAPER ON EMPLOYMENT SITUATION BY FEB. 3.

B. BACKGROUND PAPERS. DOCUMENTS ENTITLED "MAIN TENDENCIES IN EMPLOYMENT" AND STATISTICAL DATA" WERE APPROVED SUBJECT TO MODIFICATIONS PROPOSED BY MSAC. UNCLASSIFIED

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PAGE 03 OECD P 02345 01 OF 03 240937Z

SECRETARIAT WILL INCORPORATE LATEST STATISTICAL DATA IN MAS(76)3 AND DEFINE "UNEMPLOYMENT" AND METHODOLOGY TO IMPROVE COMPARABILITY AND UTILITY OF DATA CONTAINED THEREIN.

ACTION REQUESTED: LATEST US LABOR FORCE DATA BY FEB. 3.

4. MINISTERIAL RECOMMENDATION (MAS/MIN(76)6)

COMMITTEE CHANGED RECOMMENDATION'S TITLE FROM "MANPOWER  
AND EMPLOYMENT POLICY AS A PART OF EMPLOYMENT STRATEGY"  
TO "GENERAL EMPLOYMENT AND MANPOWER POLICY". VIRTUALLY  
ALL DELS CRITICIZED ABSENCE OF ANY REFERENCE TO FULL  
EMPLOYMENT IN DRAFT. REVISED DRAFT (JAN.20) NOW CON-  
TAINS PHRASE "THE OBJECTIVE OF FULL EMPLOYMENT".  
(COMMENT: FIRST DRAFT REFLECTED SECRETARIAT VIEWS RE

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PAGE 01 OECD P 02345 02 OF 03 240938Z

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ACTION EUR-12

INFO OCT-01 IO-11 ISO-00 AID-05 CEA-01 CIAE-00 COME-00

EB-07 EA-09 FRB-01 INR-07 NEA-10 NSAE-00 OPIC-06

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P R 240901Z JAN 76  
FM USMISSION OECD PARIS  
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UNCLAS SECTION 02 OF 03 OECD PARIS 02345

DOUBTFUL ECONOMIC VIABILITY OF FULL EMPLOYMENT. END  
COMMENT). CONSIDERABLE DEBATE BETWEEN US DEL AND CHAIR-  
MAN FALCHI (ITALY) REVOLVED AROUND FORMULATION OF MIGRA-  
TION ISSUE (PARA G). US DEL REITERATED OUR UNDERSTANDING  
THAT MIGRATION COULD BE IN AGENDA, RECOMMENDATION, AND  
REPORT AS A EUROPEAN ISSUE. AUSTRALIA, N. ZEALAND AND  
CANADA SUPPORTED US POSITION (SEE OECD PARIS 30523).  
APPARENTLY UNMINDFUL OF THIS AGREEMENT AND THE FACT THAT  
THE US AND OTHERS WERE NOT PARTIES TO COUNCIL REPORT ON

INTERNATIONAL MIGRATION (C(75)104), FALCHI ARGUED THAT QUESTIONS OF PRINCIPLE WERE AT ISSUE; THAT ACTS OF COUNCIL MUST APPLY TO ALL MEMBER COUNTRIES; THAT A DUAL STANDARD WAS UNACCEPTABLE. THIS ISSUE WAS FINALLY RESOLVED AFTER THE SESSION WHEN GASS TOLD FALCHI THAT OECD CONVENTION ON INTERNATIONAL MIGRATION APPLIES ONLY TO EUROPEAN MEMBER COUNTRIES. US DEL WAS SATISFIED BY INCLUSION OF EXPLANATORY FOOTNOTE WHICH NOW LISTS THOSE OECD COUNTRIES CONCERNED. SECOND REVISION, AS AMENDED, WAS UNCLASSIFIED

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PAGE 02 OECD P 02345 02 OF 03 240938Z

APPROVED AD REFERENDUM BY MOST DELS.

ACTION REQUESTED: CABLE INSTRUCTIONS RE US POSITION ON RECOMMENDATION.

5. DRAFT REPORT TO ACCOMPANY RECOMMENDATION -

MAS/MIN/76/6

SPECIAL DRAFTING GROUP, OF WHICH US DEL IS MEMBER, WORKED LATE INTO NIGHT OF JAN. 19 TO DEVELOP TEXT ACCEPTABLE TO ALL MEMBER COUNTRIES. INTENSIVE EFFORT PRODUCED A REPORT THAT ALL EXCEPT PORTUGAL COULD ACCEPT. PORTUGUESE DEL (PEREIRA DE MOURA) INSISTED THE REPORT SHOULD INDICATE THAT ECONOMIC POLICY IS SUBORDINATE TO SOCIAL (MANPOWER/EMPLOYMENT) POLICY RATHER THAN THE REVERSE. ACCORDING TO PORTUGUESE NOTE OF JAN. 20: "PRIORITY MUST BE GIVEN TO ACHIEVING SOCIAL OBJECTIVES....ACHIEVEMENT OF ECONOMIC OBJECTIVES SHOULD BE SUBORDINATED TO THIS". PORTUGUESE RESERVED POSITION ON THE REPORT. AS COMMITTEE APPROVED FOURTH REVISION OF REPORT IN PRINCIPLE, SECRETARIAT INVITED DELEGATIONS TO SUBMIT WRITTEN COMMENTS ASAP WHICH IT WILL INCORPORATE IN FINAL VERSION. (US AND SEVERAL OTHER DELEGATIONS LEFT WRITTEN COMMENTS WITH SECRETARIAT PRIOR THEIR DEPARTURE.)

6. CONSULTATIONS

GASS SAID THAT AT LAST MSAC MEETING (REF A) MOST DELS FAVORED AN "EXCHANGE OF VIEWS" BETWEEN TUAC/BIAC AND MSAC BUREAU AND TO ALLOW CONSULTATIVE BODIES A "SIGHTING" OF DOCUMENTS. AUSTRALIAN DEL OPENED SAYING GOA DID NOT AGREE WITH MAJORITY ON CONSULTATIONS, AND ASKED HOW DOCUMENTS WOULD BE TRANSMITTED. GASS REPLIED THAT SECRETARIAT OR SEC GEN COULD PASS ON DOCUMENTS. US DEL SUPPORTED AUSTRALIAN FOR REASONS MENTIONED IN REF. A AND FURTHER AGREED WITH AUSTRALIANS THAT SECRETARIAT OF ITS OWN ACCORD, COULD HOLD INFORMAL CONSULTATIONS AND SEND DOCUMENTS. US DEL STRESSED THAT SUCH MAILING SHOULD IN NO WAY BE CONSTRUED AS FORMAL MSAC INVITATION TO HOLD CONSULTATIONS. IN ABSENCE OF COMMITTEE CONSENSUS FAVORING CONSULTATIONS AT BUREAU LEVEL, FALCHI SOLICITED COMMITTEE ADVICE RE CONSULTATIONS WITH LIAISON COMMITTEE.

US DEL EXPRESSED OPPOSITION TO A SPECIFIC MSAC RECOMMEN-  
DATION TO THE SEC GEN AS WELL AS OPPOSITION TO MSAC PAR-  
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PAGE 03 OECD P 02345 02 OF 03 240938Z

TICIPATION IN SUCH CONSULTATIONS WITH THE LIAISON COM-  
MITTEE. HE SAID, HOWEVER, WE COULD NOT PRESUME TO  
ADVISE SEC GEN AS TO WHOM HE MAY WISH TO INVITE.  
VIRTUALLY ALL DELEGATIONS AGREED THAT BIAC/TUAC CON-  
SULTATIONS WITH THE LIAISON COMMITTEE COULD BE HELD IF  
THE SEC GEN SO DECIDED. ACCORDING TO GASS, VAN LENNEP  
WILL CONSULT WITH HEADS OF DELEGATIONS ON CONVENING THE  
LIAISON COMMITTEE. FALCHI SAID THAT SECRETARIAT WOULD  
SEND TUAC/BIAC DOCUMENTS AROUND MID-FEBRUARY WHICH THESE  
ORGANIZATIONS COULD THEN DISCUSS WITH THEIR NATIONAL  
AUTHORITIES IF THEY SO DESIRED. COMMITTEE AGREED TO  
THIS PROPOSAL.

7. ADMINISTRATIVE ARRANGEMENTS  
RESPONDING TO QUERIES FROM US AND FRENCH DELS, GASS SAID:  
A) MINISTERIAL PROCEEDINGS WILL BE RECORDED; B) MEETING  
WILL BE ATTENDED BY OBSERVERS FROM EC, EEC, ILO AND  
EFTA; C) SECRETARIAT EXPECTS 8-L0 MEMBER DELEGATIONS,  
AND REQUESTS ADVANCE NOTICE IF DELEGATIONS EXCEED 10;  
D) EACH DELEGATION WILL BE ASSIGNED TWO PLACES AT THE  
CONFERENCE TABLE. FRENCH DEL SAID DURAFOUR DESIRES TO  
BE INFORMED BY FEBRUARY 11 AS TO HEADS OF DELEGATIONS  
(INCLUDING BIO-DATA) AND CHIEF ADVISERS. (FALCHI

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PAGE 01 OECD P 02345 03 OF 03 240913Z

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INFO OCT-01 IO-11 ISO-00 AID-05 CEA-01 CIAE-00 COME-00

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P R 240901Z JAN 76  
FM USMISSION OECD PARIS  
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UNCLAS SECTION 03 OF 03 OECD PARIS 02345

QUIPPED US AND ITALY MAY NOT KNOW WHO WILL HEAD THEIR DELEGATIONS BY FEB. 11). US DEL NOTED THAT AS MSAC REJECTED "INTRODUCER" IDEA, CHAIR MUST CAREFULLY ORCHES-TRATE DISCUSSION OF FOUR ISSUES (SEE PARA 3 ABOVE). GASS SAID THAT HE AND DEPUTY SEC GEN ELDIN WILL MEET WITH DURAFOR JAN. 28 TO DISCUSS ARRANGEMENTS, AND WILL REPORT BACK TO PERMANENT DELEGATIONS.

ACTION REQUESTED: NAMES OF US DELEGATION BY FEB. 11.

8. ROLE OF WOMEN

IN ABSENCE OF TIME FOR SUBSTANTIVE DISCUSSION, MSAC SIMPLY NOTED DRAFT INTERIM REPORT OF WP6. COMMITTEE ALSO NOTED INTENTION OF SEC GEN TO PUBLISH EXPERTS REPORT ON FLEXIBILITY OF WORKING LIFE.

9. NEXT MEETING

MSAC MEETS AT 10:00AM MARCH 3, THE DAY IMMEDIATELY  
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PAGE 02 OECD P 02345 03 OF 03 240913Z

BEFORE THE MINISTERIAL.

10. ACTIONS REQUESTED: SEE ABOVE PARAS: 3 A AND B,  
4 AND 7.  
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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
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**Copy:** SINGLE  
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**Decaption Date:** 01 JAN 1960  
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**Disposition Approved on Date:**  
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**Disposition Case Number:** n/a  
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**Reference:** 76 OECD PARIS 32498  
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**Review Authority:** RowellE0  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 22 JUN 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <22 JUN 2004 by schwenja>; APPROVED <17 DEC 2004 by RowellE0>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** MANPOWER AND SOCIAL AFFAIRS COMMITTEE MEETING, JAN. 19-21  
**TAGS:** ELAB, SOCI, OECD  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006